MIGRATORY FLOWS AT THE BORDERS OF OUR WORLD

EDITED BY

Alberto Ares Mateos, S. J. Mauricio García Durán, S. J. Cecilia Estrada Villaseñor Juan Iglesias Martínez

INSTITUTO

UNIVERSITARIO
DE ESTUDIOS
SOBRE MIGRACIONES



MIGRATORY FLOWS AT THE BORDERS OF OUR WORLD

Universidad Pontificia Comillas

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Alberto Ares Mateos, S. J. Mauricio García Durán, S. J. Cecilia Estrada Villaseñor Juan Iglesias Martínez Editors







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INITIALS AND ACRONYMS

AASU All Assam Students' Union

ADF Australian Defence Force

AHRC Australian Human Rights Commission

AIA Amnesty International Australia

AIDA Asylum Information Database

AIDS Acquired Immune Deficiency Syndrome

ALP Australian Labor Party

AMIIF Asylum, Migration, and Integration Funding

As Asylum Seekers

AUC United Self-Defense Forces of Colombia

AUD Australian Dollar

BBVA Banco Bilbao Vizcaya Argentaria

BJP Bharatiya Janata Party

BPSB Border Police Station Belgrade

CAA Citizenship Amendment Act

CAT Committee Against Torture

CBDP Community Based Development Programme

CEAR Comisión Española de Ayuda al Refugiado

CETI Temporary Immigrant Stay Centres

CHRO Chief Human Resources Officer

CHT Chittagong Hill Tracts

CIDH Comisión Interamericana de Derechos Humanos

CIE Foreigner Internment Centres

CNDH Mexico Human Rights National Commission (in spanish Comisión

Nacional de los Derechos Humanos)

CNMH Centro Nacional de Memoria Historica

CODHES Consultoría para los Derechos Humanos y el Desplazamiento

COMAR Comisión Mexicana de Ayuda a Refugiados

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CONAPO Consejo Nacional de Población

CPLP Community of Portuguese Language Countries

CPT European Committee for the Prevention of Torture and Inhuman or

Degrading Treatment or Punishment

cwg Commonwealth Games

DEM Departamento de Extranjería y Migración

DHA Department of Home Affairs

DHS Department of Homeland Security of the United States

DIBP Department of Immigration and Border Protection

DLI Department of Labour and Immigration

DРМН Dimensión Pastoral de la Movilidad Humana

DRC Democratic Republic of Congo
EBGT European Border Guard Teams

ECOI European Country of Origin Information Network

Ecthr European Court of Human Rights

ELN National Liberation Army (in spanish Ejército de Liberación

Nacional)

EPL Popular Liberation Army (in spanish Ejército Popular

de Liberación)

EU European Union

FAO Food and Agriculture Organization of the United Nations

FARC-EP Colombian Revolutionary Armed Forces-Army of the People

(in spanish Fuerzas Armadas Revolucionarias de Colombia-Ejército

del Pueblo)

FASIC Fundación de Ayuda Social de las Iglesias Cristianas

FRRO Foreigners Regional Registration Office

FYR Former Yugoslav Republic

FYROM Former Yugoslav Republic of Macedonia

GC General Congregation

GDP Gross Domestic Product

GIAN Global Ignatian Advocacy Network

ннс Hungarian Helsinki Committee

HIV Human Immunodeficiency Virus

HRW Human Rights Watch

IAA Immigration Assessment Authority

IAO Immigration and Asylum Office

IAP Investigación-Acción participativa

ICGLR International Conference on the Great Lakes Region

ID Identity Document

IDPS Internally displaced persons

IHRL International Human Rights Law

ILO International Labour Organization

IMF International Monetary Fund

INE Instituto Nacional de Estadística

INEI Instituto Nacional de Estadística e Informática

INGOS International Non-Governmental Organizations

INM Instituto Nacional de Migración

им International Migration Organization

IRL International Refugee Law

IRO International Refugee Organisation

JMS/ SJM Jesuit Migration Services

JRS Jesuit Refugee Service

JRS-COL Servicio Jesuita a Refugiados en Colombia

JRS-LAT Servicio Jesuita a Refugiados Latinoamérica y el Caribe

LNP Liberal-National Coalition

LOEX Library Orientation Exchange

LTTE Liberation Tigers of Tamil Eelam

MIP Migrant Interdiction Program

MPP Migrant Protection Protocols

NATO North Atlantic Treaty Organization

NDTV New Delhi Television

NEP New Economic Policy

NGOS Non-governmental organizations

NRC National Register of Citizens

Nss National Sample Survey

Nsso National Sample Survey Office

OBCs Other Backward Castes

OBIMID Ibero-American Observatory on Human Mobility, Migration and

Development

ODI Overseas Development Institute

Offerr Organisation for Eelam Refugees Rehabilitation

OHCHR Office of the High Commissioner for Human Rights

OLP People Liberation Operations

OPEC Organization of the Petroleum Exporting Countries

OSB Operation Sovereign Borders

ovcs Orphans and Vulnerable Children

PDS Public Distribution System

PEP Special Permanence Permit (in spanish Permiso Especial

de Permanencia)

PIL Public Interest Litigation

PIP Entry and Permanence Permit (in spanish Permiso de Ingreso

y Permanencia)

PNG Papua New Guinea

PNIP People in Need of International Protection

PNUH National Planning and Housing Program

PTI Press Trust of India

PTP Peruvian Temporary Permit of Permanence

PTP Temporary Permanence Permit
PTSD Post-Traumatic Stress Disorder

PUDR Peoples' Union for Democratic Rights

R4V Plataforma de Coordinación para Refugiados

y Migrantes de Venezuela

RAMV Administrative Record for Venezuelan Migrants

RCOA Refugee Council of Australia

REDODEM Red de Documentación de las Organizaciones Defensoras

de Migrantes

RJM Jesuit Migration Network

RPCs Regional Processing Centres

RSD Refugee Status Determination

sa South Asia

SAARC South Asian Association for Regional Cooperation

SADC Southern African Development Community

sc Scheduled Castes

SCSP Scheduled Caste Sub Plan

SEGOB Secretaría de Gobernación

SENA Servicio Nacional de Aprendizaje

sezs Special Economic Zones

SGBV Sexual and Gender Based Violence

SHEV Safe Haven Enterprise Visa

Strategic Leadership Team

SPA Society for Psychological Assistance

SRSS Status Resolution Support Services

ST Scheduled Tribes

STC Spanish Constitutional Court

TMF Border Mobility Card

TNN Times News Network

TPV Temporary Protection Visa

Tws Trauma Withdrawal Syndrome

UN United Nations

UNDP United Nations Development Programme

UNGRD National Unit for Disaster Risks Management

UNHCR United Nations High Commissioner for Refugees

UNICEF United Nations Children's Fund

UPM Unidad de Política Migratoria

us United States

USD United States Dollar

Usdos United States Department of State

VHP Vishwa Hindu Parishad WBR Western Balkan Route

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PROLOGUE

I am pleased to introduce this critical study on world borders. Human migration and our mixed societies "invite us to open roads on which to walk together, in the richness of diversity."

There is an important debate amongst the public about the tragedy of forced migrants and refugees. We are bearing witness to a historic crossroad where migratory flows and humanitarian emergencies are raising questions about our way of life. How we understand international relations, how we manage diversity in our societies, and how we respond to the traumatic situation of the families that knock on our doors and cross borders has become a priority.

Nowadays, according to the data provided by the UNHCR, there are about 763 million internal migrants worldwide and 271.6 million international migrants equivalent to the fifth most populous country in the world. Over 70.8 million people are forced to leave their homes due to armed conflicts, generalised violence, or natural disasters. Out of these migrants, almost 26 million are refugees, 41.3 million are internally displaced, and 3.5 million are asylum applicants. Sadly, the Mediterranean Sea has become the largest cemetery in the world where more than 17,821 people have lost their lives in the last five years.

The Society of Jesus has committed actively to promoting justice for migrants and refugees. Fr. Pedro Arrupe founded the Jesuit Refugee Service in 1980, and for the last 40 years, the Jesuits feel that the migrant and refugee mission has always been "a grace and a responsibility for us all."

The 35th General Congregation (GC 35) in 2008 reaffirmed that providing services to migrants, refugees, the internally displaced, and victims of trafficking, is an apostolic preference of the Society.³ Eight years later, the GC 36 called upon the Society to respond to the call of Christ who has summoned us anew to serve the poor and the excluded:

Among these various forms of suffering that have appeared with consistency from many of our Provinces and Regions is the displacement

¹ Pope Francis at General Audience (GC from now on), 5 June 2019.

^{2 &}quot;Jesuit Refugee Service", Letter of Peter-Hans Kolvenbach, S. J. to the Whole Society, 24 June 2000.

³ GC 35, d. 3, 39.

of peoples (refugees, migrants, and internally displaced peoples): In the face of attitudes hostile to these displaced persons, our faith invites the Society to promote everywhere a more generous culture of hospitality.⁴

This love of the Society for the impoverished is expressed in deeds more than words. This has been recently confirmed by the process of discernment that led to the promulgation of the Universal Apostolic Preferences, among which is our commitment "to care for migrants, displaced persons, refugees, and victims of wars and human trafficking." As a mission of the Church through the Holy Father, The Society has accepted to "continue to help create conditions of hospitality, to accompany all these people in their process of integration into society, and to promote the defence of their rights."

In these challenging times, the Society of Jesus has been freshly inspired in its mission to accompany, serve, and advocate for migrants and refugees by the prophetic leadership of Pope Francis, who has called on the international community to have a shared response to refugees and migrants articulated in four verbs: to welcome, to protect, to promote, and to integrate. Pope Francis has insisted that what is needed is a fundamental conversion, a change in attitude, "to overcome indifference and to counter fears."

While JRS has been the focal point of the Society's coordinated response to refugees, the Society of Jesus has developed an extensive network of specialised institutions working with migrant and displaced people. In addition, there are other institutions committed to the cause within the wider Jesuit family. Parishes, retreat centres, schools, social centres, and universities have been places of welcome, social action, and research for advocacy often in partnership with the JRS and the Migration Network. Many Jesuit communities have also welcomed individual migrants, refugees, and families.

Serving migrants, refugees and displaced people offer the apostolic body of the Society a profound and privileged opportunity to accompany the suffering of humanity. Walking with the dispossessed as we search

⁴ GC 36, d. 1, 25, 26.

^{5 &}quot;Universal Apostolic Preferences of the Society of Jesus, 2019-2029", Letter of Arturo Sosa, S. J. to the Whole Society, 19 February 2019.

⁶ ihid

⁷ Pope Francis addressing the participants of the international forum on migration and peace, 21 February 2017.

together for a future through reconciliation and rendering a service that not only brings healing to the present but also creates resources and opportunities for human and spiritual formation towards a better future.

Migrants are present in every region of the world. The call to accompany and serve them is a responsibility given to the entire body of the Society, and it must resonate everywhere we are present. Case studies of critical situations at borders and different migratory flows in several parts of the world is the focus of this book. It offers an insightful instrument for analysing the challenges that many Jesuit institutions face in their efforts to help and support displaced people, displaced people, and refugees.

This service to refugees and migrants requires a discernment that strives to be guided by the Spirit and apostolic planning that makes effective use of human and all other available resources. It obliges us to deepen our vocation as collaborators in a mission that is only possible if our many efforts are combined. It also demands that we improve our ability to work through networks that make better use of our resources, rendering us more effective in making the situation of refugees visible, and in promoting actions to improve their integration in host countries.⁸

Only if we work together will the world be able to address the causes of forced displacement at their roots and end a phenomenon that produces so much suffering for so many people of all ages and socio-economic backgrounds. This book is a significant attempt to embody this aspiration for us to walk together to help migrants and refugees, as the GC 36 has called on us to do. Institutions that the Society of Jesus has endowed the work with migrants, refugees and displaced persons have developed a joint work, participating the following organisations: the Secretariat for Social Justice and Ecology in the General Curia in Rome, the Jesuit Refugee Service, the Migration Network (Jesuit Migrant Services and Jesuit Network with Migrants), the GIAN Migration, and the University Institute of Studies on Migration at Comillas Pontifical University, which coordinated and funded this publication.

ARTURO SOSA, S. J. Superior General of the Society of Jesus Rome, 20 May 2020

⁸ GC 36, d. 2, 4-9.

⁹ GC 36, d. 1, 26.

PRESENTATION

Borders have become commonplace in today's world. They have become cultural intersections and a place to manage diversity, but are also places where rejection, abandonment, and societal limitations are quite present.

Periodically, there are circulating news reports on tragic events at the borders where those die or disappear during their pursuit of a better life, fleeing violence, persecution, and extortion, among other situations. These circumstances reveal a sense of vulnerability when refugees flee their countries of origin, attempting to find security and fundamental human rights in a foreign country. In a general sense, trafficking at the borders is regulated by rules enshrined in the Declaration of Human Rights internationally, regionally, and nationally. At the same time, there is a constant sense of insecurity when standards are not often met, and guarantees are not given.

This publication has detected that studies and statistics are absent from what happens at borders in a global context. This lack of information is due to the territories where migration occurs and the difficulty that nation-states encounter while monitoring the flow of migrants. Thus, this rise in mobility demonstrates that there must be agreements between counties for better migration management. There is a lack of research and the pressing need to investigate what is happening. Our mission and driving force behind this proposal are to present a global vision of borders from its most vulnerable human beings, migrants.

Two publications that may serve as the basis for migration flow research have been funded by the Secretariat of the Social Justice and Ecology in Rome, with the support of other partners and groups from the RJM (Jesuit Migration Network), the SJMS (Jesuit Migration Services) at the Ibero-American space, and the Ibero-American Observatory on Human Mobility, Migration and Development (OBIMID). The first one is a study published in 2016 titled *Migration at Borders in Latin America* on five borders and another in 2017: *The migratory movements at the borders in Latin America*, published in paper copy and digital format, covers over eight borders in twenty-one Latin American countries. The publication argues that at several borders in Latin America, migrants not only put their human rights at risk but also affects the reception system policies of the receiving countries.

However, there seem to be territories where the local government fails to protect and defend the rights of its people.

This book has been written from a pluralistic point of view. Furthermore, it includes additions from various agencies that have expertise in the field. The JRS (Jesuit Refugee Service) reports all border cases, from those that they handle in their office, to those detected out in the field. Their Strategic Leadership Team (SLT), along with GIAN Migration, makes it possible for the necessary fieldwork to be carried out.

This idea of constant human movement, not necessarily migrants but refugees that cross territorial fringes, often crossborders to migrate to another country for business and then return—known as circular migration. At the same time, certain parts of this migratory flow that cross into another country are labelled as migrants in transit. These movements are particularly worrisome due to the vulnerability of women and children and the danger of them falling prey to human trafficking, i.e., sex, labour, and organ trafficking. In order to discuss these migratory movements, we must report what is happening, provide detailed information on events, and foster awareness in order to influence public policy.

Our first chapter is on Borders and Migration, Theoretical approach and general context of borders in the global world, written by Joaquín Eguren. In this chapter, he incorporates a refugee and migrant perspective.

Alejandro Olayo, S. J., comments and analyses the México-us border. This is a very particular border situation, and therefore, the work that has been done is significant. It is also essential to put forth the border situations in Mexico-Guatemala, as well as to comment on the Central American caravans on their way to the us.

The following American border includes an analysis of the Chile-Peru border Migration Flow written by Miguel Yaksic. This chapter explores the various aspects that characterise and define the border that Chile and Peru share. This territory has become increasingly complex in migratory terms, especially since Chile has become one of the most critical migratory destinations in South America.

Xavier Jeyaraj, S. J., analyses the Internal Migratory Flows and the Challenges on the Indian Continent. This chapter looks at the status and patterns of internal migration in India and how it has affected marginalised communities, tribes, women, and children. The chapter will focus more on the inter-state 'distress migrants' and not on 'development migrants' who move out of the state for economic progress.

Alberto Ares, S. J.; Josep Buades, S. J.; Maria del Carmen de la Fuente and Cristina Manzanedo analyse the Western European Border, the Spanish-Moroccan Border. The points of reference are the socio-demographic characteristics of western Mediterranean route flows.

José Ignacio García, S. J., and Cinzia Fenu analyse Europe's Eastern border. In this chapter, they describe the specific migratory flows and refugees and migrant situations in the transit countries on this border. Although it is an access point to enter the EU, its role has always appeared mitigated in the more general context of migration in Europe.

Avelino Chico, S. J., analyses the border between Angola and Congo. This chapter discusses the effects of the border between Angola and the Democratic Republic of Congo (DRC) on international migration.

In the chapter on the Colombian-Venezuelan border, Mauricio García, S. J., and Daniel Cuevas tell us about the border between Colombia and Venezuela, the most active in both countries and one of the most dynamic in all Latin America and the Caribbean.

Stan Fernandes, S. J., Bernard D'Sami, and Loui Albert, S.J., in their chapter titled Refugees in South Asia: Issues and Concerns (Conditions of refugees and stateless people in South Asia), describe how there are refugees who have lived from more than six to three decades in host countries such as Tibetans in India and Nepal, Sri Lankan Tamils in India; Afghans in India, Iran, and Pakistan; Biharis in Bangladesh, Rohingyas in Bangladesh and India, and Chinese in India and Malaysia. Statelessness is another reality of South Asia.

Australia's border is one of the borders that is most defined by the country's history itself. In this chapter, Carolina Gottardo and Nishadh Rego explain how the contradictory roles that migration plays in the national collective psyche emanate from Australia's settler-colonial origins, and go further by analysing migrant arrival and settlement.

Finally, we highlight the cross-sectional and comparative aspect of our research and address the emerging similarities and differences. This will serve as our general conclusions and recommendations that may be useful for researchers, scholars, policymakers, politicians, students, and the public administration. Our humble purpose is for this study to help prevent crime, protect refugees, forced migrants, and influence the development of public policies that facilitate a more human reception mechanism than we currently have.

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METHODOLOGY

A series of elements were taken into account to implement an unbiased approach based on the methodology of the present work, which aims to address the different issues related to border events comprehensively.

For the selection of the analysed borders, the figures regarding the mobility experienced at each border were considered. Concerning the conducting of fieldwork in each of the selected regions, the realities on the ground were considered and analysed by covering the following points:

Points to cover

- A. Social characterisation of the border and migratory flows.
 - Geopolitical situation
 - Migratory flows: Socio-demographic composition (sex, age, nationalities, etc.) and mixed flows: refugees, economic migrants and other types of forced migrants besides refugees.
 - Attraction and expulsion factors.
 - Migratory flow dynamic: migrants in transit, stranded migrants, entrances, deportations, circularity, permanent or temporal migration, returns, etc.
 - Routes
 - The life in the borders: communities, camps, livelihoods, gender perspective, etc.
 - Vulnerable groups.
- B. Immigration policy and legal framework: refugees and migrants
 - The externalisation of borders.
- C. Human rights analyses. Vulnerabilities in the country of origin, during the journey, at the border etc.
- D. Conclusions: challenges and political and humanitarian proposals.

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Migrants are present in every region of the world. The call to accompany and serve them is a responsibility given to the entire body of the Society, and it must resonate with everywhere we are present. Case studies of critical situations at borders and different migratory flows in several parts of the world offer an insightful instrument for analysing the challenges that many Jesuit institutions face in their efforts to help and support displaced people, forced migrants, and refugees.

This book has detected that studies and statistics are absent from what happens at borders in a global context. This lack of information is due to the territories where migration occurs and the difficulty that nation-states encounter while monitoring the flow of migrants. Thus, this rise in mobility demonstrates that there must be agreements between countries for better migration management. There is a lack of research and the pressing need to investigate what is happening. Our mission and driving force behind this proposal are to present a global vision of borders from its most vulnerable human beings, migrants.

